December 3, 2025

Governor Bob Ferguson Office of the Governor PO Box 40002 Olympia, WA 98504-0002

Businesses Support a Recycling Refund Program in Washington State to Unlock the Full Potential of Comprehensive EPR

Dear Governor Ferguson,

We, the undersigned, represent businesses with deep connections to the Washington State economy and significant interests in recycling, including leading consumer brands, product packaging manufacturers, packaging material suppliers, and recycling technology companies. At this pivotal moment in Washington's proud tradition of environmental stewardship, we offer our partnership and expertise to help advance recycling policies that are both environmentally effective and economically practical across our value chains.

Earlier this year, your Administration and partners in the House and Senate enacted legislation focused on supporting curbside recycling in Washington. The Recycling Reform Act (SB 5284), which you signed into law May 17, 2025, will establish an Extended Producer Responsibility (EPR) program for packaging and paper products beginning in 2030. Producer leadership with government oversight—a key feature of the Recycling Reform Act—has meaningful potential to improve recycling, expanding access for citizens, reducing costs for municipalities and taxpayers, and promoting efficiencies for businesses. We are encouraged by this approach and commend your ongoing commitment to making Washington a leader in recycling.

Looking ahead to 2026, we support complementary legislation, SB 5502/HB 1607. These counterpart bills would add a Recycling Refund program (also known as a Bottle Bill or Deposit Return System) for plastic, glass, and aluminum beverage containers to Washington EPR. Together with the Recycling Reform Act, SB 5502/HB 1607 would establish a comprehensive, high-performance EPR program, pairing curbside recycling with Recycling Refunds that incentivize consumers to recycle their bottles and cans.

Ten U.S. states already operate Recycling Refund programs, and the data is clear: they reduce beverage container litter by up to 84 percent and can achieve return rates over

90 percent¹ (versus 34 percent national beverage container recycling rate²). Modernized Recycling Refund programs like Oregon's—akin to what SB 5502/HB 1607 would enact in Washington—regularly achieve return rates in the 80-90 percent range.³

Furthermore, as our businesses, which include various parts of the beverage industry value chain, strive for a system in which new beverage containers are made from recycled beverage containers, we must emphasize that the Recycling Reform Act alone will not enable beverage container circularity at scale. Curbside recycling results in unacceptable levels of contamination of the collected materials, significantly limiting their capacity to be used to make new food-grade bottles and cans. In contrast, a Recycling Refund program would deliver a reliable domestic supply of clean and high-quality materials that can be used to manufacture new beverage containers.

We urge your Administration and legislative partners to take the next bold step in Washington's recycling leadership by supporting SB 5502/HB 1607. This legislation is essential to realizing the full promise of comprehensive EPR—pairing curbside recycling with a modernized Recycling Refund program. We stand ready to collaborate and lend our expertise to help make this vision a reality.

Sincerely,

Airbnb Copperworks Distilling Company

American Distilled Spirits Alliance CROWN Holdings, Inc.

Anchor Glass Container LLC DeLille Cellars
Arbor Crest Wine Cellars Desert Wind Winery

Arconic Corporation Diageo North America
Ardagh Glass Packaging Distilled Spirits Council

Ardagh Glass Packaging Distilled Spirits Council of the United States
Ardagh Metal Packaging S.A. Double Mountain Brewery and Cidery

Association of Plastic Recyclers Encora Enterprises, Inc.

Ball CorporationENVASESBold ReuseFortuity CellarsCan Manufacturers InstituteFree Flow Wines

Coalition for High Performance Recycling Gard Vintners

Constellium Glass Packaging Institute

Container Recycling Institute Good To Go Cups

¹ Redemption Rates and Other Features of 10 U.S. State Beverage Container Deposit Programs, Container Recycling Institute, available at

https://www.bottlebill.org/images/Allstates/10 states Redemption Rates 080125.pdf.

² Beverage Container Recycling Fast Facts, Container Recycling Institute (updated July 2024), available at https://www.container-recycling.org/index.php/key-facts.

³ *How Bottle Bills Compare*, Oregon Beverage Recycling Cooperative, available at https://obrc.com/results/how-bottle-bills-compare/.

Heaven Hill Brands Retrocycle
International Bottled Water Association Revino

Kaiser Aluminum Revolusation
L'Ecole No 41 Winery Rotie Cellars
Mark Anthony Brands Inc. r.World
Morso Bistro and Wine Market Schilling Cider

Novelis
O-I Glass
The Aluminum Association
Olipop
Thurston Wolfe Winery
Open Water
Tri-Arrows Aluminum, Inc.

Pernod Ricard Washington Beer & Wine Distributors

PPG Industries, Inc. Association

Precept Wine & Spirits Washington Hosts Collaborative Alliance

Primo Brands Washington Wine Institute

Red Bull Wine Institute

cc: The Honorable Jamie Pedersen, Majority Leader

The Honorable John Braun, Minority Leader

The Honorable Laurie Jinkins, Speaker of the House The Honorable Drew Stokesbary, Minority Leader

The Honorable Sharon Shewmake, Chair Senate Environment, Energy & Technology Committee

The Honorable Beth Doglio, Chair House Environment and Energy Committee

The Honorable June Robinson, Chair Senate Ways & Means Committee

The Honorable Monica Stonier, House Floor Leader